



**Children's Board of Hillsborough County**

**FINANCIAL STATEMENTS**

**September 30, 2025 and 2024**



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# REPORT





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## INDEPENDENT AUDITOR'S REPORT

Board Members  
Children's Board of Hillsborough County  
Tampa, Florida

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities and major fund of the Children's Board of Hillsborough County (the Children's Board) as of and for the years ended September 30, 2025 and 2024, and the related notes to the financial statements, which collectively comprise the Children's Board basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major fund, of the Children's Board, as of September 30, 2025 and 2024, and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Children's Board and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Children's Board ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Children's Board internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Children's Board ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and other required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 26, 2026, on our consideration of the Children's Board internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Children's Board internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Children's Board internal control over financial reporting and compliance.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Tampa, Florida  
March 26, 2026

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

The Children's Board of Hillsborough County's (the Children's Board) Management Discussion and Analysis (MD&A) provides a financial performance review that is designed to focus on the financial activities, resulting changes, and currently known facts for the fiscal year ended on September 30, 2025. Please read it in conjunction with the accompanying presented financial statements.

**Financial Highlights**

- The Hillsborough County ad valorem property tax base increased \$6.7 billion or 7.4 percent from fiscal year 2023-2024 to fiscal year 2024-2025 because of the increase in property values. Total net ad valorem revenue increased \$4.8 million or 7 percent. The millage rate remained at .4589 mills per \$1,000 of property value.
- The overall change in revenue from fiscal year 2023-2024 to 2024-2025 was a net increase of \$4.3 million or 5.5 percent due to the increases in ad valorem revenue, other community partner funding, and miscellaneous income.
- The total overall change in program expenditures was a net increase of \$17.5 million or 35.8 percent for fiscal year 2024-2025 for a total of \$66.5 million (86.3 percent of total expenditures). This was due to new funding releases, and under spending in some continuation contracts and the expansion of several programs (contracts) during fiscal year 2024-2025.
- Governmental Fund balance increased \$4.86 million or 4.6 percent for fiscal year 2024-2025 because expenditures were under budget and revenue was over budget. There was a budgeted spend down of the fund balance.

**Using this Annual Report**

This annual report consists of a series of financial statements. The Statements of Net Position and the Statements of Activities on pages 14 and 16 provide information about the activities of the Children's Board as a whole and present a long-term view of the Children's Board's finances. Governmental Fund financial statements start on page 17. For governmental activities, these statements explain how the services were financed in the short term as well as what remains for future spending.

The Children's Board's basic financial statements provide users long-term and short-term information about the Children's Board's overall financial position. The Governmental Fund financial statements provide a current financial resource measurement focus using modified accrual accounting. The Government-Wide financial statements provide users an economic resource measurement focus based on full accrual accounting. The Government-Wide and Governmental Fund statement presentations allow the users to address relevant questions concerning the basis of comparison from year to year or government to government and the Children's Board's accountability.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**Overview of the Financial Statements**

**Government-wide Financial Statements**

The Statements of Net Position and the Statements of Activities report information about the Children's Board activities in a way that helps to evaluate its economic and financial position. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the method of accounting used by most private-sector companies. All the current year's revenues and expenses are considered regardless of when cash is received or paid.

These two statements report the Children's Board's net position and changes in it. Net Position is the difference between assets and liabilities. An increase in net position happens when revenue for the year exceeds expenditures.

In the Statements of Net Position (Table 1) and the Statements of Activities (Table 2) all the Children's Board's services are considered governmental activities. Appropriation funding includes property taxes, state and federal grants and other local funding to finance these activities.

**Table 1  
Statements of Net Position:**

	<b>2025</b>	<b>2024</b>	<b>2023</b>
<b>Assets:</b>			
Current and Other Assets	\$ 21,033,579	\$ 31,234,995	\$ 30,972,076
Designated Assets	101,159,351	84,342,926	64,076,222
Capital Assets (net)	7,814,202	7,837,271	6,497,429
Total Assets	130,007,132	123,415,192	101,545,727
<b>Deferred Outflows:</b>			
Pension	909,154	1,200,318	1,153,076
<b>Liabilities:</b>			
Current Liabilities	12,367,014	10,634,458	7,647,435
Noncurrent Liabilities	3,821,569	4,648,667	4,911,781
Total Liabilities	16,188,583	15,283,125	12,559,216
<b>Deferred Inflows:</b>			
Pension	768,386	367,749	146,889
<b>Net Position:</b>			
Net Invested in Capital Assets	7,549,206	7,487,096	5,880,059
Unrestricted	106,410,111	101,477,540	84,112,639
Total Net Position	\$ 113,959,317	\$ 108,964,636	\$ 89,992,698

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

Total Assets increased \$6.6 million and 5 percent because of the increase in Future Commitments, and an increase in the capital reserve.

**Table 2  
Statements of Activities:**

	2025	2024	2023
<b>Expenses:</b>			
Program Expense	\$ 66,532,360	\$ 48,985,913	\$ 39,539,264
Operating and Non-Operating Expense	9,805,893	9,133,513	8,887,485
Depreciation Expense	679,789	638,326	595,000
Interest Expense	11,729	12,396	18,894
<b>Total Expenses</b>	<b>77,029,771</b>	<b>58,770,148</b>	<b>49,040,643</b>
<b>Revenues:</b>			
Ad Valorem Taxes	74,893,755	70,106,582	62,625,916
Investment Income	6,247,401	6,796,598	4,869,500
Other Funding	883,296	838,906	810,888
<b>Total Revenues</b>	<b>82,024,452</b>	<b>77,742,086</b>	<b>68,306,304</b>
Change in Net Position	4,994,681	18,971,938	19,265,661
Net Position - Beginning of Year	108,964,636	89,992,698	70,727,037
<b>Net Position - End of Year</b>	<b>\$ 113,959,317</b>	<b>\$ 108,964,636</b>	<b>\$ 89,992,698</b>

The Statement of Activities presents information showing how the Children's Board net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows only in future fiscal periods.

Total expenses increased \$18.2 million or 31 percent from fiscal year 2023-2024 to fiscal year 2024-2025. Operating and non-operating expenses increased \$672,380 or 7.36 percent for the fiscal period.

The overall change in total revenues was a net increase of \$4.2 million over the prior year. Ad Valorem Taxes increased 6.83 percent due to an increase in property values. Investment Income decreased 8.08 percent because of a decrease in the interest rate. Other community partner funding, Administrative Services Organization (ASO) funding, and miscellaneous income increase 5.3 percent.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**Governmental Fund Financial Statements**

The Governmental Fund financial statements starting on page 17 focus on the individual parts of the Children’s Board’s activities and reports the Children’s Board’s operations in more detail than the Government-Wide statements.

The traditional users of government financial statements will find the Governmental Fund financial statement presentation more familiar. The Children’s Board uses only one government fund category and does not have any proprietary or fiduciary funds activity.

**Governmental Fund** – All of The Children’s Board’s services are reported in a governmental fund. This focuses on cash and other financial assets that can readily be converted to cash and the balances left at year-end that are available for spending. Consequently, the Governmental Fund statements provide a detailed short-term view that helps the readers determine whether there are financial resources available to finance the Children’s Board’s basic services in the near future. Because this information does not encompass the additional long-term focus of the Government-Wide financial statements, we describe the relationship (or differences) between governmental activities (reported in the Statements of Net Position and the Statements of Activities) and Governmental Fund in a reconciliation following the fund financial statements.

	2025	2024	2023
<b>Fund Balance:</b>			
Nonspendable Fund Balance:			
Prepaid Expenditures	\$ 19,974	\$ 19,732	\$ 191,272
Committed Fund Balance:			
Building and Capital Reserve	1,965,027	1,575,327	1,281,627
Minimal Operational Expenditures	5,106,661	4,590,259	3,754,071
Assigned Fund Balance:			
Future Commitments of Current Programs	94,087,663	78,177,340	59,040,524
Unassigned Fund Balance:			
Unassigned Funds	8,854,524	20,815,358	23,461,140
<b>Total Fund Balance</b>	<b>\$ 110,033,849</b>	<b>\$ 105,178,016</b>	<b>\$ 87,728,634</b>

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
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**Summary of Balance Sheets**

The Governmental Fund Balance Sheet on page 17 presents information on the Children's Board's assets and liabilities and the combined fund balance. The fund balance increased from \$105.1 million to \$110 million primarily due to additional ad valorem revenue, investment income, and underspending in program funding.

The \$110 million fund balance at September 30, 2025 consists of non-spendable, committed, assigned and unassigned categories. The non-spendable fund balance includes \$19,974 of prepaid expenditures. The committed fund balance includes the building and capital reserve and minimal operational expenditures for the first two months of each fiscal year totaling \$7.1 million. The assigned fund balance is for future commitments of current programs totaling \$94.1 million. The remaining \$8.9 million represents the unassigned fund balance, which is the remaining portion of the fund balance that has not been restricted, committed, or assigned which is available for general purposes.

**Statements of Revenues, Expenditures and Changes in Fund Balance**

Total revenues from the Governmental Fund were \$82 million in FY 2024-2025, a 5.5 percent increase from FY 2023-2024. The ad-valorem tax revenues, the Children's Board's largest revenue source, was \$74.9 million. This was a 6.8 percent increase from FY 2023-2024 because of the increase in property values. The millage rate remained at .4589.

Total expenditures for Governmental Fund were \$77.1 million, a 28 percent increase from FY 2023-2024. This included \$8 million in operating expenditures, \$1.8 million in non-operating, \$278,637 of debt service expenditures, \$474,991 for capital outlay, and \$66.5 million in program expenditures. The program expenditures included an overall 36 percent increase.

At year-end 2024-2025, the Children's Board's general fund reported \$110 million in fund balance, which is an increase of \$4.9 million or 4.6 percent increase from fiscal year 2024-2025.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**Table 3  
General Fund Budgetary Highlights:**

	Original Budget 2024 - 2025	Amended Budget 2024 - 2025	Actual 2024 - 2025
<b>Revenues</b>			
Ad valorem taxes	\$ 73,920,760	\$ 73,920,760	\$ 74,893,755
Investment Income	5,579,649	5,579,649	6,247,401
Other Funding	1,021,000	1,021,000	883,296
<b>Total Revenues</b>	<b>80,521,409</b>	<b>80,521,409</b>	<b>82,024,452</b>
<b>Expenditures</b>			
Personnel	6,687,829	6,687,829	6,429,892
Operational Expenses	2,207,963	2,207,963	1,568,490
Capital	4,000,000	4,000,000	474,991
Local Government Fees	1,912,015	1,912,015	1,884,249
Debt Service	-	-	278,637
Program Expenses	76,837,801	76,837,801	66,532,360
<b>Total Expenditures</b>	<b>91,645,608</b>	<b>91,645,608</b>	<b>77,168,619</b>
<b>Change to Fund Balance</b>	<b>\$ (11,124,199)</b>	<b>\$ (11,124,199)</b>	<b>\$ 4,855,833</b>

**General Fund Budgetary Highlights:**

	Original Budget 2023 - 2024	Amended Budget 2023 - 2024	Actual 2023 - 2024
<b>Revenues</b>			
Ad valorem taxes	\$ 69,295,183	\$ 69,295,183	\$ 70,106,582
Investment Income	2,220,000	2,220,000	6,796,598
Other Funding	1,021,000	1,021,000	838,906
<b>Total Revenues</b>	<b>72,536,183</b>	<b>72,536,183</b>	<b>77,742,086</b>
<b>Expenditures</b>			
Personnel	6,009,787	6,009,787	5,839,218
Operational Expenses	2,051,868	2,051,868	1,428,420
Capital	4,000,000	4,000,000	1,978,168
Local Government Fees	1,988,523	1,988,523	1,781,394
Debt Service	-	-	279,591
Program Expenses	60,881,375	60,881,375	48,985,913
<b>Total Expenditures</b>	<b>74,931,553</b>	<b>74,931,553</b>	<b>60,292,704</b>
<b>Change to Fund Balance</b>	<b>\$ (2,395,370)</b>	<b>\$ (2,395,370)</b>	<b>\$ 17,449,382</b>

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**General Fund Budget Comparison**

Total revenues exceeded total expenditures by \$4.8 million in the general fund for fiscal year 2024-2025 as shown in Table 3. Total revenues exceeded total expenditures by \$17 million in the general fund for fiscal year 2023-2024.

Total Actual general fund revenues were \$1.5 million or 2 percent more than the budgeted revenues for fiscal year 2024-2025. Total Actual general fund revenues were \$5.2 million or 7 percent more than the budgeted revenues for fiscal year 2023-2024.

The actual expenditures were \$14.5 million below the budget amounts due to underspending in both operating and program budgets. Operating expenditures were under budget due to vacant positions throughout the year, and underspending in supplies, and contracted services. Local government fees and capital expenditures were also under budget. Unallocated funds through the competitive process and under spending in program contracts resulted in program expenditures being under budget for fiscal year 2024-2025.

The Children's Board's general fund balance change of \$4.8 million reported (Table 3) differs from the amended general fund's budgeted fund balance change of (\$11.1) million. This is principally because of lower than anticipated program and operating expenditures and additional ad valorem and interest income.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

The Children's Board has established a fixed asset amount of \$5,000 and greater as the threshold to recognize capitalized assets.

**Table 4  
Change in Capital Assets**

	Balance 09/30/24	Additions	Retirements/ Transfers	Balance 09/30/25
<b>Non-Depreciable Assets:</b>				
Land-Palm Avenue	\$ 1,082,724	\$ -	\$ -	\$ 1,082,724
Land-FRC Temple Terrace	300,000	-	-	300,000
Land-FRC Plant City	175,000	-	-	175,000
Land-FRC Brandon	326,574	-	-	326,574
Construction-in-Progress	-	320,111	-	320,111
<b>Depreciable assets:</b>				
Right-to-use Lease Assets	1,370,865	181,729	-	1,552,594
Building-Palm Avenue	4,730,008	-	-	4,730,008
Building-FRC Temple Terrace	1,063,327	-	-	1,063,327
Building-FRC Plant City	1,981,494	-	-	1,981,494
Building-FRC Brandon	1,277,912	130,785	-	1,408,697
Improvements	448,120	24,095	-	472,215
Improvements Other Than Building	449,636	-	-	449,636
Office Equipment	5,880	-	-	5,880
Office Furniture	101,782	-	-	101,782
Computer Equipment	18,516	-	-	18,516
Vehicles	47,513	-	-	47,513
	13,379,351	656,720	-	14,036,071
<b>Less, Accumulated Depreciation:</b>				
Right-to-use Lease Assets	1,046,989	256,381	-	1,303,370
Building-Palm Avenue	3,219,033	157,667	-	3,376,700
Building-FRC Temple Terrace	252,539	53,167	-	305,706
Building-FRC Plant City	330,249	99,074	-	429,323
Building-FRC Brandon	28,036	46,956	-	74,992
Improvements	176,055	45,879	-	221,934
Improvements Other Than Building	415,293	3,492	-	418,785
Office Equipment	5,880	-	-	5,880
Office Furniture	44,062	6,197	-	50,259
Computer Equipment	11,274	1,473	-	12,747
Vehicles	12,670	9,503	-	22,173
	5,542,080	679,789	-	6,221,869
<b>Capital Assets, Net</b>	<b>\$ 7,837,271</b>	<b>\$ (23,069)</b>	<b>\$ -</b>	<b>\$ 7,814,202</b>

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

	Balance 09/30/23	Additions	Retirements/ Transfers	Balance 09/30/24
<b>Non-Depreciable Assets:</b>				
Land-Palm Avenue	\$ 1,082,724	\$ -	\$ -	\$ 1,082,724
Land-FRC Temple Terrace	300,000	-	-	300,000
Land-FRC Plant City	175,000	-	-	175,000
Land-FRC Brandon	-	326,574	-	326,574
<b>Depreciable assets:</b>				
Right-to-use Lease Assets	1,370,865	-	-	1,370,865
Building-Palm Avenue	4,730,008	-	-	4,730,008
Building-FRC Temple Terrace	1,063,327	-	-	1,063,327
Building-FRC Plant City	1,981,494	-	-	1,981,494
Building-FRC Brandon	-	1,277,912	-	1,277,912
Improvements	178,704	269,416	-	448,120
Improvements Other Than Building	414,711	34,925	-	449,636
Office Equipment	5,880	-	-	5,880
Office Furniture	39,806	61,976	-	101,782
Computer Equipment	11,151	7,365	-	18,516
Vehicles	47,513	-	-	47,513
	11,401,183	1,978,168	-	13,379,351
<b>Less, Accumulated Depreciation:</b>				
Right-to-use Lease Assets	785,241	261,748	-	1,046,989
Building-Palm Avenue	3,061,366	157,667	-	3,219,033
Building-FRC Temple Terrace	199,373	53,166	-	252,539
Building-FRC Plant City	231,174	99,075	-	330,249
Building-FRC Brandon	-	28,036	-	28,036
Improvements	151,884	24,171	-	176,055
Improvements Other Than Building	414,711	582	-	415,293
Office Equipment	5,880	-	-	5,880
Office Furniture	39,806	4,256	-	44,062
Computer Equipment	11,151	123	-	11,274
Vehicles	3,168	9,502	-	12,670
	4,903,754	638,326	-	5,542,080
<b>Capital Assets, Net</b>	<b>\$ 6,497,429</b>	<b>\$ 1,339,842</b>	<b>\$ -</b>	<b>\$ 7,837,271</b>

At the end of the fiscal year 2024-2025, the Children's Board had \$14 Million invested in a variety of capital assets. Total capital assets increased by \$656,720 from FY 2023-2024.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

**Long Term Debt**

At September 30, 2025, the Children's Board had \$4 million in long-term debt versus \$4.8 million at September 30, 2024, a net decrease of approximately \$853,718 and 17.5 percent. This obligation is comprised of compensatory vacation, sick leave and pension liabilities accrued. The net change consists of additions which occurred when additional leave was accrued, deletions which occurred when leaves were used and net post-employment benefits earned by employees during the year.

Section 125.901(3) (a) 6, Florida Statutes, (as it existed prior to October 1, 1990) states that the Children's Board has the power and duty to lease or buy such real estate, equipment, and personal property and to construct such buildings as are needed to execute the foregoing powers and duties, provided that no such purchases shall be made or building done except for cash with funds on hand.

More detailed information on capital assets and long-term debt are provided in notes 3 and 4 to the financial statements.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The Children's Board considered many factors when setting the fiscal year 2024-2025 budget and millage rate. The Children's Board invests in partnerships and quality programs to support the success of all children and families in Hillsborough County. The organization funds programs and services for children and families throughout Hillsborough County. The primary result of Children's Board funding is that children are healthy and have acquired the developmental foundations needed to succeed in school and in life.

The Children's Board strategically funds faith based and non-profit organizations for services, personnel, programs, and supports that are proven to improve the lives of children and families. The Children's Board also funds training, technical assistance, capacity building, neighborhood initiatives and advocacy activities to create positive community conditions that benefit children and families. The Children's Board identifies child, family, and community needs; determines the best programs and services to fund; selects and contracts with the best program/service providers; and monitors program performance. The Children's Board evaluates the impact of its programs and participates in service and systems planning. Staff support is provided for technical assistance and training to support providers.

The Hillsborough County Property Appraiser's Office reassessed Just Values for market value increases on the 2024-2025 tax rolls presented to the taxing authorities. Accordingly, ad valorem revenues for the Children's Board are budgeted to increase by \$5 million for a total of \$79.1 million for fiscal year 2025-2026 with a millage rate remaining at .4589.

**Children's Board of Hillsborough County  
Management's Discussion and Analysis  
(Unaudited)  
September 30, 2025 and 2024**

The continuation of the Children's Board Strategic Investment plan and current economic conditions were considered when adopting the general fund budget for fiscal year 2025-2026. The total budget for FY 2025-2026 is \$101.9 million, a net increase of 11.2 percent over the 2024-2025 budget of \$91.6 million. The Children's Board will appropriate \$15.4 million from fund balance in fiscal year 2025-2026.

**Contacting the Children's Board's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the Children's Board's finances and to demonstrate the Children's Board's accountability for the money it receives.

If you have questions about this report or need additional financial information, contact:

Daniel Monasterio, Director of Finance  
Children's Board of Hillsborough County  
1002 E. Palm Avenue  
Tampa, FL 33605  
Telephone (813) 229-2884  
or visit the Children's Board's web site at  
[www.childrensboard.org](http://www.childrensboard.org)



# BASIC FINANCIAL STATEMENTS



**Children's Board of Hillsborough County**  
**Statements of Net Position**  
**September 30, 2025 and 2024**

	2025	2024
<b>ASSETS</b>		
Current Assets		
Cash and Cash Equivalents and Investments	\$ 20,400,285	\$ 30,502,712
Receivables:		
Ad Valorem Taxes	509,159	561,315
Other	104,161	151,236
Prepaid Expenses	19,974	19,732
<b>Total Current Assets</b>	<b>21,033,579</b>	<b>31,234,995</b>
Noncurrent Assets		
Designated Assets		
Cash and Cash Equivalents and Investments		
Future Commitments	94,087,663	78,177,340
Minimum Operating Expenses	5,106,661	4,590,259
Building and Capital Reserve	1,965,027	1,575,327
<b>Total Designated Assets</b>	<b>101,159,351</b>	<b>84,342,926</b>
Capital Assets		
Land	1,884,298	1,884,298
Property and Equipment	10,599,180	10,124,188
Right-to-use lease assets	1,552,594	1,370,865
	<b>14,036,072</b>	<b>13,379,351</b>
Less: Accumulated Depreciation	<b>(6,221,870)</b>	<b>(5,542,080)</b>
<b>Net Capital Assets</b>	<b>7,814,202</b>	<b>7,837,271</b>
<b>Total Assets</b>	<b>\$ 130,007,132</b>	<b>\$ 123,415,192</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension	\$ 909,154	\$ 1,200,318

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County**  
**Statements of Net Position (Continued)**  
**September 30, 2025 and 2024**

	<b>2025</b>	<b>2024</b>
<b>LIABILITIES</b>		
Current Liabilities		
Accounts Payable	\$ 272,428	\$ 321,280
Contracts Payable	11,513,759	9,935,171
Accrued Salaries, Wages and Benefits	184,270	138,927
Compensated Absences	30,361	14,302
Lease Liability	177,572	220,251
Other Liabilities	188,624	4,527
Total Current Liabilities	<b>12,367,014</b>	10,634,458
Noncurrent Liabilities		
Compensated Absences	357,079	280,715
Lease Liability	87,424	129,924
Net Pension Liability	3,377,066	4,238,028
Total Liabilities	<b>16,188,583</b>	15,283,125
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension	\$ 768,386	\$ 367,749
<b>NET POSITION</b>		
Net Investment in Capital Assets	7,549,206	7,487,096
Unrestricted	106,410,111	101,477,540
Total Net Position	<b>\$ 113,959,317</b>	<b>\$ 108,964,636</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County**  
**Statements of Activities**  
**Years Ended September 30, 2025 and 2024**

	<b>2025</b>	<b>2024</b>
<b>Expenses</b>		
Program	\$ 66,532,360	\$ 48,985,913
Operating	7,921,644	7,352,119
Non-Operating	1,884,249	1,781,394
Unallocated Depreciation	679,789	638,326
Interest Expense	11,729	12,396
<b>Total Expenses</b>	<b>77,029,771</b>	<b>58,770,148</b>
<b>Revenues</b>		
Ad Valorem Taxes	74,893,755	70,106,582
Investment Income	6,247,401	6,796,598
Administrative Services Organization Funding	598,385	595,664
Other Community Partner Funding	234,483	220,427
Miscellaneous Income	50,428	22,815
<b>Total Revenues</b>	<b>82,024,452</b>	<b>77,742,086</b>
<b>Change in Net Position</b>	<b>4,994,681</b>	<b>18,971,938</b>
Net Position, Beginning of Year	108,964,636	89,992,698
<b>Net Position, End of Year</b>	<b>\$ 113,959,317</b>	<b>\$ 108,964,636</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County**  
**Balance Sheets – General Fund**  
**September 30, 2025 and 2024**

	2025	2024
<b>ASSETS</b>		
Cash and Cash Equivalents and Investments	\$ 20,400,285	\$ 30,502,712
Receivables		
Ad Valorem Taxes	509,159	561,315
Other	104,161	151,236
Prepaid Expenditures	19,974	19,732
Designated Assets		
Cash and Cash Equivalents and Investments		
Future Commitments	94,087,663	78,177,340
Minimum Operational Expenditures	5,106,661	4,590,259
Building and Capital Reserve	1,965,027	1,575,327
<b>Total Assets</b>	<b>\$ 122,192,930</b>	<b>\$ 115,577,921</b>
<b>LIABILITIES AND FUND BALANCE</b>		
Liabilities		
Accounts Payable	\$ 272,428	\$ 321,280
Contracts Payable	11,513,759	9,935,171
Accrued Salaries, Wages and Benefits	184,270	138,927
Other Liabilities	188,624	4,527
<b>Total Liabilities</b>	<b>12,159,081</b>	<b>10,399,905</b>
<b>FUND BALANCE</b>		
<b>Nonspendable Fund Balance</b>		
Prepaid Expenditures	19,974	19,732
<b>Committed Fund Balance</b>		
Building and Capital Reserve	1,965,027	1,575,327
Minimal Operational Expenditures	5,106,661	4,590,259
<b>Assigned Fund Balance</b>		
Future Commitments of Current Programs	94,087,663	78,177,340
<b>Unassigned Fund Balance</b>		
Unassigned Funds	8,854,524	20,815,358
<b>Total Fund Balance</b>	<b>110,033,849</b>	<b>105,178,016</b>
<b>Total Liabilities and Fund Balance</b>	<b>\$ 122,192,930</b>	<b>\$ 115,577,921</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County  
Reconciliation of the Balance Sheet of the General Fund Balance  
to the Statements of Net Position  
September 30, 2025 and 2024**

	2025	2024
<b>Total Governmental Fund Balance</b>	<b>\$ 110,033,849</b>	<b>\$ 105,178,016</b>
Amounts reported for governmental activities in the statements of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	<b>7,814,202</b>	7,837,271
Deferred outflows of resources and deferred inflows of resources related to pensions are applicable to future periods and, therefore are not reported in the governmental funds.		
Deferred outflows of resources related to pensions	<b>909,154</b>	1,200,318
Deferred inflows of resources related to pensions	<b>(768,386)</b>	(367,749)
Some liabilities applicable to the Children's Board's governmental activities are not due and payable in the current period and are not reported as fund liabilities.		
Lease liability	<b>(264,996)</b>	(350,175)
Compensated absences	<b>(387,440)</b>	(295,017)
Net pension liability	<b>(3,377,066)</b>	(4,238,028)
<b>Net Position of Governmental Activities</b>	<b>\$ 113,959,317</b>	<b>\$ 108,964,636</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County**  
**Statements of Revenues, Expenditures, and Changes in**  
**Fund Balance – General Fund**  
**Years Ended September 30, 2025 and 2024**

	2025	2024
<b>Operating Revenues</b>		
Ad Valorem Taxes	\$ 74,893,755	\$ 70,106,582
Investment Income	6,247,401	6,796,598
Administrative Services Organization	598,385	595,664
Other Community Partner Funding	234,483	220,427
Miscellaneous Income	50,428	22,815
<b>Total Revenues</b>	<b>82,024,452</b>	<b>77,742,086</b>
<b>Expenditures</b>		
Program		
Continuation and New Funding	66,532,360	48,985,913
Operating		
Salaries	4,538,001	4,141,852
Employee Benefits	1,891,891	1,697,366
Contracted Professional Services	349,372	341,544
Facility Expenditures	313,551	273,925
Family Resource Center Occupancy Expenditures	237,273	222,327
Professional Development	82,256	75,183
Other Operating	586,038	515,441
<b>Total Operating</b>	<b>7,998,382</b>	<b>7,267,638</b>
Non-Operating		
Capital Outlay	474,991	1,978,168
Local Government Fees	1,884,249	1,781,394
<b>Total Non-Operating</b>	<b>2,359,240</b>	<b>3,759,562</b>
Debt Service		
Principal	266,908	267,196
Interest	11,729	12,395
<b>Total Debt Service</b>	<b>278,637</b>	<b>279,591</b>
<b>Total Expenditures</b>	<b>77,168,619</b>	<b>60,292,704</b>
<b>Net Change in Fund Balance</b>	<b>4,855,833</b>	<b>17,449,382</b>
Fund Balance, Beginning of Year	105,178,016	87,728,634
<b>Fund Balance, End of Year</b>	<b>\$ 110,033,849</b>	<b>\$ 105,178,016</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County  
Reconciliation of Statements of Revenues, Expenditures, and Changes in  
Fund Balance of the General Fund to the Statements of Activities  
September 30, 2025 and 2024**

	2025	2024
<b>Net Change in Fund Balance - Total Governmental Funds</b>	<b>\$ 4,855,833</b>	<b>\$ 17,449,382</b>
Amounts reported for governmental activities in the statements of activities are different because:		
Some expenses reported in the statements of activities do not require the use of financial resources and therefore are not reported as expenditures in governmental funds. These expenses are:		
Compensated Absences	(92,423)	9,557
Pension Expense	169,161	(94,038)
Governmental funds report capital outlays as expenditures. However, in the statements of activities the cost of assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the current period.		
Expenditures for capital assets	474,991	1,978,168
Less current year depreciation	<u>(679,789)</u>	<u>(638,326)</u>
	<b>(204,798)</b>	1,339,842
Repayment of lease principal is an expenditure in the governmental funds, but the repayment reduces lease liabilities in the statement of net position.	<b>266,908</b>	267,195
<b>Change in Net Position of Governmental Activities</b>	<b>\$ 4,994,681</b>	<b>\$ 18,971,938</b>

*The accompanying notes are an integral part of these financial statements.*

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

***Organization and Reporting Entity:***

The Children's Board of Hillsborough County (the Children's Board) is authorized under section 125.901, Florida Statutes (Chapter 86-197, Laws of Florida). The Children's Board was established as an independent special district by the approval of county voters in 1988 and the effective date of the creation of the Children's Board was January 1, 1989. As authorized in Section 31 of Chapter 90-288, Laws of Florida, the Children's Board operates under the provisions of section 125.901, Florida Statutes, as they existed prior to October 1, 1990.

The Children's Board has been determined to be an "Independent Special District" as described in Section 189.403, Florida Statutes, and is an "Other Stand-Alone Government" as defined by Governmental Accounting Standards Board (GASB) of the Financial Accounting Foundation Statement No. 14, *The Financial Reporting Entity*. An Other Stand-Alone Government does not have a separately elected governing body and does not meet the definition of a component unit of a primary government, as defined. The Children's Board is authorized to levy an ad valorem tax of up to one-half mil (\$.0005) on the taxable value of real and tangible personal property within the jurisdiction of its members. The Children's Board's ad valorem taxes are assessed as part of the annual assessment of Hillsborough County, which levies its taxes November 1 of each year. Collection of taxes is scheduled for November through the following March. Taxes become delinquent April 1 and tax certificates placing liens on the property are sold May 31.

The mission of the Children's Board is: The Children's Board invests in partnerships and quality programs to support the success of all children and families in Hillsborough County.

The primary focus of the Children's Board investments in the community is to support programs that strive to ensure children are ready to learn, developmentally on track, healthy and in safe and stable environments.

The Children's Board is constantly surveying the community for the needs of children and families; reviewing local data and supporting programming that aligns with the Mission to meet those needs. Program investments are monitored and evaluated individually for performance and our focus areas are then analyzed for community impact.

The Children's Board funds training, technical assistance, capacity building, neighborhood initiatives and emerging community needs that were otherwise not anticipated. All of these funding streams blend together to create positive community conditions that benefit children and families.

The significant accounting policies followed are described below.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting and Presentation***

The financial statements of the Children's Board have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Government Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and reporting principles.

Government-Wide Financial Statements: The Statements of Net Position and the Statements of Activities display information on all of the activities of the Children's Board as a whole.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This differs from the way governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Net position is reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Governmental Fund Financial Statements: The financial transactions of the Children's Board are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund balance, revenues and expenditures/expenses.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Children's Board considers revenues to be available if they are collected within 120 days of the end of the current fiscal period. Grant revenues are recognized in the fiscal year in which all eligibility criteria have been satisfied. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences are recorded only when payment is due and executed.

The following is a description of the governmental fund the Children's Board has presented:

The General Fund is the general operating fund of the Children's Board. It is used to account for all financial resources except those required to be accounted for in other funds.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting and Presentation (Continued)***

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise of a hierarchy based primarily on the extent to which the Children's Board is bound to honor constraints on the specific purpose for which amounts in their fund can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

Nonspendable – This component includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted – This component consists of amounts that have constraints placed on them either externally by third-parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. As of September 30, 2025 and 2024, there are no restricted fund balances.

Committed – This component consists of amounts that can only be used for specific purposes as a result of constraints imposed by formal action of the Children's Board highest level of decision-making authority, which is a resolution. Committed amounts cannot be used for any other purpose unless the Children's Board removes those constraints by taking the same type of action. The Board of Directors can establish, modify or rescind a fund balance commitment through the formal approval of a resolution.

Assigned – This component consists of amounts that are constrained by the Children's Board intent to be used for specific purposes, but are neither restricted nor committed. The Executive Director has been given the authority to assign specific items of fund balance as expressed in the Children's Board Fund Balance Policy.

Unassigned – This classification represents amounts that have not been restricted, committed or assigned to specific purposes within the general fund.

In general, restricted funds are used first when an expenditure is incurred for the purposes for which both restricted and unrestricted fund balance is available. For unrestricted fund balance, the order in which resources shall be spent is committed, assigned, and then unassigned.

Net Position: Net Position presents the difference between assets and liabilities in the statements of net position. Net position is reported as restricted when there are legal limitations imposed on their use by laws or regulations of other governments or external restrictions by creditors or grantors. An unrestricted net position may be designated for specific purposes at the option of the Board of Directors. If restricted and unrestricted net positions are available for the same purpose, then the restricted position will be used before unrestricted position.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Basis of Accounting and Presentation (Continued)***

Designated Assets: Designated assets represent cash, cash equivalents, and investments committed or assigned by the Board of Directors or Executive Officers, for building and capital reserve, minimal operating expenditures, and future commitments. Committed assets are restricted for use by formal action (resolution) of the Board. Assigned assets are those assets intended for a specific use by the executives of the Children's Board. As of September 30, 2025 and 2024 there are designated assets of \$101,159,351 and \$84,342,926, respectively.

***Recently Issued and Implemented Accounting Pronouncements***

GASB Statement No. 100, *Accounting Changes and Error Corrections*. This Statement establishes accounting and financial reporting requirements for (a) accounting changes and (b) the correction of an error in previously issued financial statements (error correction). This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. Furthermore, this Statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information (RSI) and supplementary information (SI). There were no significant impacts of implementing this Statement.

GASB Statement No. 101, *Compensated Absences*, The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. There were no significant impacts of implementing this Statement.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Estimates***

The preparation of financial statements in conformity with GAAP requires the use of estimates that affect certain reported amounts and disclosures. These estimates are based on management's knowledge and experience. Accordingly, actual results could differ from these estimates.

***Budgets***

A formal budget is adopted for the general fund on a GAAP basis. The original version of the budget was approved by the Board of Directors of the Children's Board on August 22, 2024 and became effective on October 1, 2024. After final approval, no reductions or increases are permitted, except for adjustments in the administrative budget, without the approval of the Board of Directors. The Executive Director is permitted to change the category amounts within the administrative budget by 10% so long as the aggregate administrative budget is not increased. The Executive Director may, by approval of the funded agency, adjust the line items of program budgets of funded agencies, including transfer of funds between programs operated by the same agency, and provided such transfers do not increase the aggregate allocation to the agency approved by the Board. Appropriations lapse at yearend and budgetary control is at the fund level.

***Cash and Cash Equivalents and Investments***

Cash consists of checking accounts, collectively designated as demand deposits. Cash deposits are carried at cost. The Children's Board considers all highly liquid debt instruments (including designated assets) with original maturities of three months or less to be cash equivalents. Cash equivalents are recorded at amortized cost, which approximates fair value. The investments constitute the fair value of the shares in the Local Government Surplus Funds Trust Fund as of September 30, 2025 and 2024.

***Capital Assets***

Capital assets with an original value of \$5,000 or more, and additions, improvements and other capital outlays having an original cost of \$5,000 or more that significantly extend the useful life are capitalized. Capital assets are accounted for in the government-wide statements, rather than in the fund financial statements. Routine maintenance, repairs, renewals and replacement costs are charged against operations.

Capital assets are valued at historical cost or estimated historical cost if actual historical cost was not available. Donated fixed assets are valued at their estimated acquisition value on the date donated.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Capital Assets (Continued)***

The depreciation on assets, where disclosed, is provided using the straight-line method over the following estimated useful lives:

Buildings	30 years
Improvements	7 years
Improvements other than building	10 years
Office equipment	5 years
Office furniture	7 years
Computer equipment	3 years

***Contracts Payable***

Contracts payable represents the Children's Board's liability to funded agencies for expenditures incurred under approved contracts which had not been paid by the Children's Board at year end.

***Compensated Absences***

The Children's Board recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example, paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental fund only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

*Vacation* - The Children's Board policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

*Sick Leave* - The Children's Board policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the Children's Board and, upon separation from service, no monetary obligation exists. However, a liability for estimated value of sick leave that will be used by employees as time off is included in the liability for compensated absences

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Pensions***

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the plan net position of the Florida Retirement System (FRS or the System) and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS' and HIS' plan net position has been determined on the same basis as they are reported by FRS and HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

***Leases***

Lease contracts that provide the Children's Board with control of a non-financial asset, such as buildings or equipment, for a period of time in excess of twelve months are reported as a leased asset with a related lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible leased asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Leased assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment.

***Property Taxes***

Property tax collections are governed by Chapter 197, Florida Statutes. The Hillsborough County Tax Collector bills and collects all property taxes levied within the County. Discounts of 4, 3, 2, and 1% are allowed for early payment in November, December, January, and February, respectively. The Tax Collector remits collected taxes at least monthly to the Children's Board. The Children's Board recognizes property tax revenue as it is received at the government-wide level and at the government fund level. As such, the Children's Board does not reserve an amount for an allowance for doubtful accounts. The calendar of events is as follows:

January 1	Property taxes are based on assessed value at this date as determined by the Hillsborough County Property Appraiser.
July 1	Assessment roll approved by the state.
September 27	Millage resolution approved by the Board of Directors
October 1	Beginning of fiscal year for which taxes have been levied.
November 1	Property taxes due and payable.
November 30	Last day for 4% maximum discount.
April 1	Unpaid property taxes become delinquent.
May 15	Tax certificates are sold by the Hillsborough County Tax Collector. This is the first lien date on the properties.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

***Subsequent Events***

Management has evaluated subsequent events through the date that the financial statements were available to be issued, March 26, 2026, and determined there were no events that occurred that required disclosure. No subsequent events occurring after this date have been evaluated for inclusion in these consolidated financial statements.

**Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS**

On September 30, 2025, the bank balance of the Children's Board deposits was \$1,024,199 and the book balance was \$961,269. On September 30, 2024, the bank balance of the Children's Board deposits \$3,492,429 and the book balance was \$3,341,153. The difference between the Children's Board book amount and bank amount is due to outstanding checks in its demand deposit accounts.

Of the September 30, 2025 Children's Board bank balances, \$250,000 was covered by federal depository insurance (FDIC). Of the September 30, 2025 and 2024 bank balances, \$250,000 was covered by FDIC. The State of Florida collateral pool is a multiple financial institution pool with the ability to assess its members for collateral shortfalls if its member institution fails. Required collateral is defined under Chapter 280 of the Florida Statutes, *Security for Public Deposits*.

***Custodial Credit Risk – Deposits***

Custodial risk is the risk that in the event of bank failure, the Children's Board's deposits may not be returned to it. Florida Statutes require deposits by governmental units in a financial institution be collateralized. The State of Florida maintains control over the collateral requirements and authorizes certain financial institutions to act as depositories for governmental units. The Children's Board maintains all accounts in financial institutions approved by the State of Florida.

***Investments***

The investment policy of the Children's Board is established in accordance with Florida Statutes Section 218.415, the Statutory Investment Policy Method. The objective of the investment policy is to ensure protection of principal, provide adequate liquidity and earn a competitive market rate of return. Florida Statutes also authorizes the Children's Board to invest excess funds in the Local Government Surplus Funds Trust Fund Investment Pool (Florida PRIME) administered by the State Board of Administration under the regulatory local government oversight of the State of Florida. The balance in that account on September 30, 2025 and September 30, 2024 was \$120,598,367 and \$111,504,485, respectively. These types of investments are classified as Cash Equivalents on the Statements of Net Position and Balance Sheet due to the nature of the underlying securities and their corresponding liquidity.

**Children's Board of Hillsborough County  
Notes to Financial Statements  
September 30, 2025 and 2024**

**Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

***Investments (Continued)***

The Children’s Board continues to monitor the economic environment in order to identify other investment options to maximize attainment of the investment policy objectives.

For fiscal year ended September 30, 2025 and 2024, the Children’s Board utilized a Public Funds Non-Interest-Bearing Checking account, with Wells Fargo Bank, for all banking transactions. The Children’s Board also invested short term surplus funds in the Florida PRIME.

At September 30, 2025, the Children’s Board’s investments, with their corresponding ratings from Standard & Poor’s, were as follows:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Credit Rating</u>
Local Government Surplus Funds Trust Fund Florida Prime	\$ 120,598,367	AAAm

<u>Concentration of Credit Risk Issuer</u>	<u>Amount</u>	<u>% of Portfolio</u>
Local Government Surplus Funds Trust Fund Florida PRIME	\$ 120,598,367	100%

At September 30, 2024, the Children’s Board’s investments, with their corresponding ratings from Standard & Poor’s, were as follows:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Credit Rating</u>
Local Government Surplus Funds Trust Fund Florida PRIME	\$ 111,504,485	AAAm

<u>Concentration of Credit Risk Issuer</u>	<u>Amount</u>	<u>% of Portfolio</u>
Local Government Surplus Funds Trust Fund Florida PRIME	\$ 111,504,485	100%

***Concentration of Credit Risk***

The Children’s Board places no limit on the amount they may invest in any one issuer. The majority of the Board’s investments are in the Fund Florida PRIME account.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

***Credit Risk***

Section 150: *Investments* of the GASB Codification requires that governments provide information about credit risk associated with their investments by disclosing the credit rating of investments in debt securities as described by nationally recognized statistical rating organizations. The Children's Board has limited its credit risk by limiting investments to the safest types of securities, primarily government investment pools. The Children's Board investment objectives are prioritized by safety, liquidity and yield. Time Deposits, are collateralized under the State of Florida Qualified Public Depository Program, whereby member institutions are collectively responsible for any individual member's default.

***Interest Rate Risk***

As a means of limiting its exposure to fair market value losses arising from interest rates, the Children's Board's investment policy is structured to provide sufficient liquidity to pay obligations as they come due. All of the Children's Board's investment portfolios were intended to have maturities of less than one year.

***Fair Value***

GASB Codification Section 3100: Fair Value Measurements establishes a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements).

The three levels of the fair value hierarchy under the codification are described as follows:

Level 1 (L1): Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Children's Board has the ability to access.

Level 2 (L2): Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets;
- inputs other than quoted prices that are observable for the asset or liability;
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 (L3): Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

***Fair Value (Continued)***

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Local Government Surplus Funds Trust Fund – Florida PRIME is valued at net asset value.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Children's Board believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

Fair Value of Investments in Entities that Calculate Net Asset Value (NAV) – The following table summarizes investments measured at fair value based on NAV per share as of September 30, 2025 and 2024:

As of September 30,	Fair Value	
	2025	2024
Investments measured at net asset value		
Local Government Surplus Funds Trust Fund		
Florida PRIME	<b>120,598,367</b>	111,504,485
Total investments	<b>\$ 120,598,367</b>	\$ 111,504,485

**Children's Board of Hillsborough County  
Notes to Financial Statements  
September 30, 2025 and 2024**

**Note 2: CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

***Withdrawal Limitations***

As of September 30, 2025, and 2024, there were no redemption fees or maximum transaction amounts, or any other requirements that served to limit the Children's Board's daily access to 100 percent the account balance held at the Florida Prime.

As of September 30, 2025, the Children's Board has the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>				
		<u>Less than 1</u>	<u>1 - 3</u>	<u>3 - 5</u>	<u>5 - 10</u>	<u>10 - 20</u>
Local Government Surplus Funds Trust Fund Florida PRIME	\$120,598,367	\$120,598,367	\$ -	\$ -	\$ -	\$ -

As of September 30, 2024, the Children's Board had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in Years)</u>				
		<u>Less than 1</u>	<u>1 - 3</u>	<u>3 - 5</u>	<u>5 - 10</u>	<u>10 - 20</u>
Local Government Surplus Funds Trust Fund Florida PRIME	\$111,504,485	\$111,504,485	\$ -	\$ -	\$ -	\$ -

The statements of net position classifications are summarized by investment categories as follows:

	<u>2025</u>	<u>2024</u>
Cash	\$ 961,269	\$ 3,341,153
Local Government Surplus Funds Trust Florida PRIME	<u>120,598,367</u>	<u>111,504,485</u>
	<u>\$121,559,636</u>	<u>\$114,845,638</u>

Cash and cash equivalents are reported in the accompanying statements of net position as follows:

	<u>2025</u>	<u>2024</u>
Current assets		
Cash and cash equivalents and investments	\$ 20,400,285	\$30,502,712
Designated assets		
Cash and cash equivalents and investments	<u>101,159,350</u>	<u>84,342,926</u>
	<u>\$121,559,635</u>	<u>\$114,845,638</u>

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 3: CAPITAL ASSETS**

	Balance 09/30/24	Additions	Retirements/ Transfers	Balance 09/30/25
<b>Non-Depreciable Assets:</b>				
Land-Palm Avenue	\$ 1,082,724	\$ -	\$ -	\$ 1,082,724
Land-FRC Temple Terrace	300,000	-	-	300,000
Land-FRC Plant City	175,000	-	-	175,000
Land-FRC Brandon	326,574	-	-	326,574
Construction-in-Progress	-	320,111	-	320,111
<b>Depreciable assets:</b>				
Right-to-use Lease Assets	1,370,865	181,729	-	1,552,594
Building-Palm Avenue	4,730,008	-	-	4,730,008
Building-FRC Temple Terrace	1,063,327	-	-	1,063,327
Building-FRC Plant City	1,981,494	-	-	1,981,494
Building-FRC Brandon	1,277,912	130,785	-	1,408,697
Improvements	448,120	24,095	-	472,215
Improvements Other Than Building	449,636	-	-	449,636
Office Equipment	5,880	-	-	5,880
Office Furniture	101,782	-	-	101,782
Computer Equipment	18,516	-	-	18,516
Vehicles	47,513	-	-	47,513
	13,379,351	656,720	-	14,036,071
<b>Less, Accumulated Depreciation:</b>				
Right-to-use Lease Assets	1,046,989	256,381	-	1,303,370
Building-Palm Avenue	3,219,033	157,667	-	3,376,700
Building-FRC Temple Terrace	252,539	53,167	-	305,706
Building-FRC Plant City	330,249	99,074	-	429,323
Building-FRC Brandon	28,036	46,956	-	74,992
Improvements	176,055	45,879	-	221,934
Improvements Other Than Building	415,293	3,492	-	418,785
Office Equipment	5,880	-	-	5,880
Office Furniture	44,062	6,197	-	50,259
Computer Equipment	11,274	1,473	-	12,747
Vehicles	12,670	9,503	-	22,173
	5,542,080	679,789	-	6,221,869
<b>Capital Assets, Net</b>	<b>\$ 7,837,271</b>	<b>\$ (23,069)</b>	<b>\$ -</b>	<b>\$ 7,814,202</b>

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 3: CAPITAL ASSETS (Continued)**

**Change in Capital Assets**

	Balance 09/30/23	Additions	Retirements/ Transfers	Balance 09/30/24
<b>Non-Depreciable Assets:</b>				
Land-Palm Avenue	\$ 1,082,724	\$ -	\$ -	\$ 1,082,724
Land-FRC Temple Terrace	300,000	-	-	300,000
Land-FRC Plant City	175,000	-	-	175,000
Land-FRC Brandon	-	326,574	-	326,574
<b>Depreciable assets:</b>				
Right-to-use Lease Assets	1,370,865	-	-	1,370,865
Building-Palm Avenue	4,730,008	-	-	4,730,008
Building-FRC Temple Terrace	1,063,327	-	-	1,063,327
Building-FRC Plant City	1,981,494	-	-	1,981,494
Building-FRC Brandon	-	1,277,912	-	1,277,912
Improvements	178,704	269,416	-	448,120
Improvements Other Than Building	414,711	34,925	-	449,636
Office Equipment	5,880	-	-	5,880
Office Furniture	39,806	61,976	-	101,782
Computer Equipment	11,151	7,365	-	18,516
Vehicles	47,513	-	-	47,513
	11,401,183	1,978,168	-	13,379,351
<b>Less, Accumulated Depreciation:</b>				
Right-to-use Lease Assets	785,241	261,748	-	1,046,989
Building-Palm Avenue	3,061,366	157,667	-	3,219,033
Building-FRC Temple Terrace	199,373	53,166	-	252,539
Building-FRC Plant City	231,174	99,075	-	330,249
Building-FRC Brandon	-	28,036	-	28,036
Improvements	151,884	24,171	-	176,055
Improvements Other Than Building	414,711	582	-	415,293
Office Equipment	5,880	-	-	5,880
Office Furniture	39,806	4,256	-	44,062
Computer Equipment	11,151	123	-	11,274
Vehicles	3,168	9,502	-	12,670
	4,903,754	638,326	-	5,542,080
<b>Capital Assets, Net</b>	<b>\$ 6,497,429</b>	<b>\$ 1,339,842</b>	<b>\$ -</b>	<b>\$ 7,837,271</b>

Depreciation expense during the years ended September 30, 2025 and 2024 was \$679,789 and \$638,326 respectively. These amounts are included in unallocated depreciation expense in the accompanying Government-wide statements of activities.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 4: LONG-TERM LIABILITIES**

Long-term liability activity for the years ended September 30, 2025 and 2024, were as follows:

	Balance 09/30/24	Additions	Reductions	Balance 09/30/25	Due within One year
Compensated absences	\$ 295,017	\$ 92,423	\$ -	\$ 387,440	\$ 30,361
Lease liability	350,175	181,729	(266,908)	264,996	177,572
Net pension liability	4,238,028	-	(860,962)	3,377,066	-
	<u>\$ 4,883,220</u>	<u>\$ 274,152</u>	<u>\$ (1,127,870)</u>	<u>\$ 4,029,502</u>	<u>\$ 207,933</u>

	Balance 09/30/23	Additions	Reductions	Balance 09/30/24	Due within One year
Compensated absences	\$ 304,574	\$ -	\$ (9,557)	\$ 295,017	\$ 14,302
Lease liability	617,370	-	(267,195)	350,175	220,251
Net pension liability	4,317,608	-	(79,580)	4,238,028	-
	<u>\$ 5,239,552</u>	<u>\$ -</u>	<u>\$ (356,332)</u>	<u>\$ 4,883,220</u>	<u>\$ 234,553</u>

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS**

***Defined Benefit Plans***

The Children’s Board participates in two defined benefit pension plans that are administered by the State of Florida, Department of Management Services, Division of Retirement. The plans provide retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The State of Florida issues a publicly available financial report that includes financial statements and required supplementary information for the plans. That report is available from the Florida Department of Management Services’ website ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options. FRS membership is compulsory for employees filling regularly established positions in a state agency, county agency, state university, state college, or district school board, unless restricted from FRS membership under Sections 121.053 or 121.122, Florida Statutes, or allowed to participate in a defined contribution plan in lieu of FRS membership. Participation by cities, municipalities, special districts, charter schools and metropolitan planning organizations is optional.

The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

***Benefits Provided***

Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Contributions***

The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS Pension Plan. The employer's contribution rates as of September 30, 2025 and 2024, were as follows:

	2025		2024	
	FRS	HIS	FRS	HIS
Regular class	12.03%	2.00%	11.63%	2.00%
Special risk class	33.19%	2.00%	30.79%	2.00%
Senior management services class	31.24%	2.00%	32.52%	2.00%
City, county, special district elected officers	52.57%	2.00%	56.68%	2.00%
Deferred retirement option program	20.02%	2.00%	19.13%	2.00%

The employer's contributions for the year ended September 30, 2025, were \$425,454 to the FRS Pension Plan and \$86,222 to the HIS Program.

The employer's contributions for the year ended September 30, 2024, were \$431,566 to the FRS Pension Plan and \$79,640 to the HIS Program.

***Pension Liabilities and Pension Expense***

In its financial statements for the years ended September 30, 2025 and 2024, the Children's Board reported a liability for its proportionate share of the net pension liability of the FRS Pension Plan and its proportionate share of the net pension liability of the HIS Program. The net pension liabilities were measured as of June 30, 2025 and 2024. The Children's Board's proportions of the net pension liabilities were based on its share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

<i>Year ended September 30, 2025</i>	FRS	HIS	Total
Net pension liability	\$ 2,175,640	\$ 1,201,426	\$ 3,377,066
Proportion at:			
Current measurement date	0.007010249%	0.009373366%	
Prior measurement date	0.007426429%	0.009100314%	
Pension expense (benefit)	\$ 287,486	\$ 55,032	\$ 342,518

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

<i>Year ended September 30, 2024</i>	FRS	HIS	Total
Net pension liability	\$ 2,872,892	\$ 1,365,136	\$ 4,238,028
Proportion at:			
Current measurement date	0.007426429%	0.009100314%	
Prior measurement date	0.007279155%	0.008923023%	
Pension expense (benefit)	\$ 526,597	\$ 78,647	\$ 605,244

***Deferred Outflows/Inflows of Resources Related to Pensions***

At September 30, 2025, the Children's Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 232,381	\$ -	\$ 7,172	\$ 1,906
Change of assumptions	252,648	-	10,634	290,594
Net differences between projected and actual earnings on pension plan investments	-	363,245	-	1,000
Changes in proportion and differences between Children's Board contributions and proportionate share of contributions	154,230	104,991	106,990	6,650
Children's Board contributions subsequent to the measurement date	121,161	-	23,938	-
<b>Total</b>	<b>\$ 760,420</b>	<b>\$ 468,236</b>	<b>\$ 148,734</b>	<b>\$ 300,150</b>

At September 30, 2024, the Children's Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 290,239	\$ -	\$ 13,181	\$ 2,621
Change of assumptions	393,756	-	24,160	161,615
Net differences between projected and actual earnings on pension plan investments	-	190,947	-	494
Changes in proportion and differences between Children's Board contributions and proportionate share of contributions	244,360	208	98,863	11,864
Children's Board contributions subsequent to the measurement date	114,267	-	21,492	-
<b>Total</b>	<b>\$ 1,042,622</b>	<b>\$ 191,155</b>	<b>\$ 157,696</b>	<b>\$ 176,594</b>

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Deferred Outflows/Inflows of Resources Related to Pensions (Continued)***

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2026.

Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Year ended September 30:	FRS	HIS
2025	\$ 406,069	\$ (32,995)
2026	(38,835)	(45,769)
2027	(104,606)	(38,061)
2028	(91,605)	(34,484)
2029	-	(24,045)
<b>Totals</b>	<b>\$ 171,023</b>	<b>\$ (175,354)</b>

***Actuarial Assumptions***

The total pension liability for each of the defined benefit plans was measured as of June 30, 2025 for the year ended September 30, 2025. The total pension liability for both the FRS Pension Plan and for the HIS Program were determined by actuarial valuations dated July 1, 2025. The individual entry age actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increase	3.50%	3.50%
Investment rate of return	6.70%	N/A
Discount rate	6.70%	5.20%

Mortality assumptions for both plans were based on the PUB-2010 base tables projected generationally with Scale MP-2018.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2025 were based on the results of an actuarial experience study for the period July 1, 2018 - June 30, 2023.

**Children's Board of Hillsborough County  
Notes to Financial Statements  
September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Actuarial Assumptions (Continued)***

The following changes in key actuarial assumptions occurred in 2025:

HIS:

- The discount rate used to determine the total pension liability increased from 3.95% to 5.20%

The long-term expected investment rate of return for the FRS Pension Plan was not based on historical returns, but instead was based on a forward-looking capital market economic model developed during 2025 by an outside investment consultant to the Florida State Board of Administration. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption of 2.40%.

For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

Asset Class	Target Allocation*	Annual Arithmetic Return	Compunt Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.2%	3.2%	1.1%
Fixed Income	29.0%	5.5%	5.4%	4.0%
Global Equity	45.0%	8.5%	6.9%	18.3%
Real Estate (Property)	12.0%	8.4%	7.1%	16.8%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investment	2.0%	6.5%	6.1%	8.7%
Total	100.0%			

The total pension liability for each of the defined benefit plans was measured as of June 30, 2024, or the year ended September 30, 2024. The total pension liability for both the FRS Pension Plan and for the HIS Program were determined by actuarial valuations dated July 1, 2024.

The individual entry age actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary increase	3.50%	3.50%
Investment rate of return	6.70%	N/A
Discount rate	6.70%	3.95%

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Actuarial Assumptions (Continued)***

Mortality assumptions for both plans were based on the Generational RP-2010 with Projection Scale MP-2018.

For both plans, the actuarial assumptions used in the valuation dated July 1, 2021 were based on the results of an actuarial experience study for the period July 1, 2013, through June 30, 2018.

The following changes in key actuarial assumptions occurred in 2024:

FRS:

- The salary increases including inflation increased from 3.25% to 3.50%

HIS:

- The discount rate used to determine the total pension liability increased from 3.54% to 3.95%
- The salary increases including inflation increased from 3.25% to 3.50%

The long-term expected investment rate of return for the FRS Pension Plan was not based on historical returns, but instead was based on a forward-looking capital market economic model developed during 2020 by an outside investment consultant to the Florida State Board of Administration. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption of 2.40%.

For the FRS Pension Plan, the table below summarizes the consulting actuary's assumptions based on the long-term target asset allocation.

Asset Class	Target Allocation*	Annual Arithmetic Return	Compunt Annual (Geometric) Return	Standard Deviation
Cash	1.0%	3.3%	3.3%	1.1%
Fixed Income	29.0%	5.7%	5.6%	3.9%
Global Equity	45.0%	8.6%	7.0%	18.2%
Real Estate (Property)	12.0%	8.1%	6.8%	16.6%
Private Equity	11.0%	12.4%	8.8%	28.4%
Strategic Investment	2.0%	6.6%	6.2%	8.7%
Total	100.0%			

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Discount Rate***

The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.70%. FRS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program is essentially funded on a pay-as-you-go basis and the depletion date is considered to be immediate, a municipal bond rate of 5.20% was used to determine the total pension liability for the program. The Bond Buyer General Obligation 20-Year Municipal Bond Index was used as the applicable municipal bond index.

***Sensitivity Analysis***

The following tables demonstrate the sensitivity of the net pension liability for September 30, 2025 to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS			HIS		
	1% Decrease	Current Discount	1% Increase	1% Decrease	Current Discount	1% Increase
		Rate			Rate	
	5.70%	6.70%	7.70%	4.20%	5.20%	6.20%
Employer's proportionate share of the net pension liability	\$ 4,269,660	\$ 2,175,640	\$ 420,044	\$ 1,354,801	\$ 1,201,426	\$ 1,072,793

The following tables demonstrate the sensitivity of the net pension liability for September 30, 2024 to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

	FRS			HIS		
	1% Decrease	Current Discount	1% Increase	1% Decrease	Current Discount	1% Increase
		Rate			Rate	
	5.70%	6.70%	7.70%	2.93%	3.93%	4.93%
Employer's proportionate share of the net pension liability	\$ 5,053,316	\$ 2,872,892	\$ 1,046,324	\$ 1,554,032	\$ 1,365,136	\$ 1,208,322

***Pension Plans' Fiduciary Net Position***

Detailed information about the pension plans' fiduciary net position is available in the State's separately issued financial reports.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 5: EMPLOYEE DEFERRED COMPENSATION AND RETIREMENT PLANS (Continued)**

***Defined Contribution Plan***

Pursuant to Chapter 121, Florida Statutes, the Florida Legislature created the Florida Retirement Investment Plan ("FRS Investment Plan"), a defined contribution pension plan qualified under Section 401(a) of the Internal Revenue Code. The FRS Investment Plan is an alternative available to members of the Florida Retirement System in lieu of the defined benefit plan. There is a uniform contribution rate covering both the defined benefit and defined contribution plans, depending on membership class. Required employer contributions made to the plan during the years ended September 30, 2025 and 2024 was, \$228,905 and \$180,914, respectively.

***Deferred Compensation Plan***

The Children's Board offers its permanent employees a deferred compensation plan created in accordance with Internal Revenue Code 457. The International City Managers Association (ICMA) administers the plan. The Plan is available to all permanent employees, which allows a deferral of a portion of their wages until future years. The Children's Board contributes 1.5% of compensation. A distribution from the deferred compensation plan to an employee is allowed at termination of employment, retirement, death, or under certain emergencies. Vesting is simultaneous with the contribution. Employees are allowed to contribute on a pre-tax basis not to exceed amounts dictated by U.S. Treasury Regulations. Employer contributions during the years ended September 30, 2025 and 2024 was \$64,896 and \$59,431, respectively.

***Post-Employment Benefits Other Than Pensions***

The Children's Board participates in Hillsborough County, Florida's health system (Health Plan) which provides for a postemployment health benefit subsidy. The subsidy is funded by a \$27 per employee per month employer contribution during active service. The Children's Board implemented GASB Statement 75 "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions" for FY 2018. The OPEB liability and/or revenue and expense associated with the Children's Board's participation in the Health Plan along with the related disclosures and required supplementary information are not considered material to the Children's Board financial statements. For FY 2024-2025, the Children's Board's funding to the Health Plan related to the subsidy was \$13,743. The Health Plan does not issue separate financial statements. Refer to the Hillsborough County, Florida's financial statements for more information on the Health Plan.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 6: LEASES**

The Children’s Board of Hillsborough County has entered into a lease agreement to obtain the right-to-use building space to operate its Brandon Family Resource Center. The total annual rental for the building space that the Children’s Board paid for the fiscal year ended September 30, 2025 was \$74,831. The lease expired on September 30, 2025. After that date, the Children’s Board entered into a month-to-month agreement to remain in the space until the buildout of the space purchased to become the new home of the Brandon Family Resource Center is completed. The month-to-month rental amount is \$6,547.68.

The Children’s Board of Hillsborough County has entered into a lease agreement to obtain the right-to-use building space to operate its North Tampa Family Resource Center. The total annual rental for the building space that the Children’s Board paid for the fiscal year ended September 30, 2025, was \$69,062. The lease is non-cancelable through May 31, 2026. At June 1, 2022, the lease establishes a minimum monthly payment amount of \$5,371, with payments escalating by 3% at the beginning of each renewal term.

The following is a schedule of minimum future lease payments from the lease agreement as of September 30:

	Principal Payments	Interest Expense	Total
2026	\$ 46,516	\$ 437	\$ 46,953
<b>Total</b>	<b>\$ 46,516</b>	<b>\$ 437</b>	<b>\$ 46,953</b>

The Children’s Board of Hillsborough County has entered into a lease agreement to obtain the right-to-use building space to operate its Town ‘n Country Family Resource Center. The total annual rental for the building space that the Children’s Board paid for the fiscal year ended September 30, 2025 was \$70,454. The lease is non-cancelable through November 30, 2026. At December 1, 2021, the lease establishes a monthly payment amount of \$5,399, with payments escalating by 3% at the beginning of each renewal term.

The following is a schedule of minimum future lease payments from the lease agreement as of September 30:

	Principal Payments	Interest Expense	Total
2026	\$ 71,291	\$ 1,276	\$ 72,567
2027	12,116	38	12,154
<b>Total</b>	<b>\$ 83,407</b>	<b>\$ 1,314</b>	<b>\$ 84,721</b>

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 6: LEASES (Continued)**

The Children’s Board of Hillsborough County has entered into a lease agreement to obtain the right-to-use building space to operate its South County Family Resource Center. The total annual rental for the building space that the Children’s Board paid for the fiscal year ended September 30, 2025 was \$64,291. The lease was non-cancelable through November 30, 2024 and was subsequently extended for an additional three years through November 30, 2027. At December 1, 2024, the lease establishes a monthly payment amount of \$5,226; at December 1, 2025, the lease establishes a monthly payment amount of \$5,383; at December 1, 2026, the lease establishes a monthly payment amount of \$5,544, which becomes the minimum monthly payment amount through the end of the lease term. The following is a schedule of minimum future lease payments from the lease agreement as of September 30:

	Principal Payments	Interest Expense	Total
2026	\$ 59,764	\$ 4,515	\$ 64,279
2027	64,277	1,931	66,208
2028	11,032	58	11,090
<b>Total</b>	<b>\$ 135,073</b>	<b>\$ 6,504</b>	<b>\$ 141,577</b>

**Note 7: ENCUMBRANCES**

Encumbrance accounting is employed in governmental funds. There were no encumbrances from fiscal year 2024-2025 to fiscal year 2025-2026 or from fiscal year 2023-2024 to fiscal year 2024-2025.

**Note 8: CHILDREN’S BOARD FOUNDATION**

The Children’s Board of Hillsborough County entered into a Memorandum of Understanding (MOU) with the Children’s Board Foundation, Inc. (CBF) for the purpose of assisting the Children’s Board mission.

The purpose of this understanding is to ensure coordinated efforts to plan, provide, and support activities for children, families and service providers in Hillsborough County. The Foundation and the Children’s Board support the promotion of health, well-being and development of all children in Hillsborough County.

This Agreement shall be effective from the date first set out and shall continue until terminated by either party. Either party may terminate this Agreement upon written notice to the other party specifying the date of termination which may be upon mailing of such notice.

**Children's Board of Hillsborough County**  
**Notes to Financial Statements**  
**September 30, 2025 and 2024**

**Note 8: CHILDREN'S BOARD FOUNDATION (Continued)**

The CBF meets the component unit test of GASB 14 as amended by GASB 61 for fiscal years ended September 30, 2025 and 2024. However, materiality and significance, as applied to CBF, was defined to be excluded from the consolidated financial statement presentation of the Children's Board.

**Note 9: RISK MANAGEMENT**

The Children's Board is exposed to various risks of loss related to torts; theft of, damage to, and the destruction of assets; errors and omissions; natural disasters and worker's compensation claims. These risks are covered by property and casualty insurance purchased from an independent third party. Settled claims from these risks have not exceeded the Children's Board's property and casualty coverage for the past three fiscal years.



# REQUIRED SUPPLEMENTARY INFORMATION



**Children's Board of Hillsborough County**  
**Schedule of the Children's Board Proportionate Share of the Net Pension Liability**  
**Florida Retirement System Pension Plan**  
**Last Ten Fiscal Years**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Children's Board proportion of the net pension liability (asset)	0.00701%	0.00743%	0.00728%	0.00674%	0.00616%	0.00576%	0.00577%	0.00563%	0.00576%	0.00542%
Children's Board proportionate share of the net pension liability (asset)	\$ 2,175,640	\$ 2,872,892	\$ 2,900,513	\$ 2,507,805	\$ 465,404	\$ 2,498,153	\$ 1,986,847	\$ 1,696,530	\$ 1,703,114	\$ 1,367,514
Children's Board covered payroll	\$ 2,878,145	\$ 2,906,559	\$ 2,681,597	\$ 3,328,169	\$ 2,865,291	\$ 2,833,278	\$ 2,705,199	\$ 2,526,177	\$ 2,517,807	\$ 2,304,347
Children's Board proportionate share of the net pension liability (asset) as a percentage of its covered payroll	75.59%	98.84%	108.16%	75.35%	16.24%	88.17%	73.45%	67.16%	67.67%	59.34%
Plan fiduciary net position as a percentage of the total pension liability	87.26%	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%

The amounts presented for each fiscal year were determined as of June 30th.

**Children's Board of Hillsborough County  
Schedule of the Children's Board Contributions  
Florida Retirement System Pension Plan  
Last Ten Fiscal Years**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 425,454	\$ 431,566	\$ 363,277	\$ 316,555	\$ 242,966	\$ 197,629	\$ 215,726	\$ 198,256	\$ 186,117	\$ 169,522
Contributions in relation to the contractually required contribution	(425,454)	(431,566)	(363,277)	(316,555)	(242,966)	(197,629)	(215,726)	(198,256)	(186,117)	(169,522)
<b>Contribution deficiency (excess)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
Children's Board covered payroll	\$ 2,878,145	\$ 2,906,559	\$ 2,681,597	\$ 3,328,169	\$ 2,865,291	\$ 2,833,278	\$ 2,705,199	\$ 2,526,177	\$ 2,517,807	\$ 2,304,347
Contributions as a percentage of covered payroll	14.78%	14.85%	13.55%	9.51%	8.48%	6.98%	7.97%	7.85%	7.39%	7.36%

The amounts presented for each fiscal year were determined as of June 30th.

**Children's Board of Hillsborough County**  
**Schedule of the Children's Board Proportionate Share of the Net Pension Liability**  
**Retiree Health Insurance Subsidy Program**  
**Last Ten Fiscal Years**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Children's Board proportion of the net pension liability (asset)	0.00937%	0.00910%	0.00892%	0.00851%	0.00803%	0.00809%	0.00809%	0.00773%	0.00790%	0.00746%
Children's Board proportionate share of the net pension liability (asset)	\$ 1,201,426	\$ 1,365,136	\$ 1,417,095	\$ 901,085	\$ 985,556	\$ 1,014,422	\$ 905,039	\$ 818,614	\$ 844,604	\$ 869,953
Children's Board covered payroll	\$ 2,878,145	\$ 2,906,559	\$ 2,681,597	\$ 3,328,169	\$ 2,865,291	\$ 2,833,278	\$ 2,705,199	\$ 2,526,177	\$ 2,517,807	\$ 2,304,347
Children's Board proportionate share of the net pension liability (asset) as a percentage of its covered payroll	41.74%	46.97%	52.85%	27.07%	34.40%	35.80%	33.46%	32.41%	33.55%	37.75%
Plan fiduciary net position as a percentage of the total pension liability	6.36%	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%

The amounts presented for each fiscal year were determined as of June 30th.

**Children's Board of Hillsborough County  
Schedule of the Children's Board Contributions  
Retiree Health Insurance Subsidy Program  
Years ended September 30, 2025 and 2024**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Contractually required contribution	\$ 86,222	\$ 79,640	\$ 62,800	\$ 55,181	\$ 47,563	\$ 47,041	\$ 44,906	\$ 41,935	\$ 41,796	\$ 38,252
Contributions in relation to the contractually required contribution	(86,222)	(79,640)	(62,800)	(55,181)	(47,563)	(47,041)	(44,906)	(41,935)	(41,796)	(38,252)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Children's Board covered payroll	\$ 2,878,145	\$ 2,906,559	\$ 2,681,597	\$ 3,328,169	\$ 2,865,291	\$ 2,833,278	\$ 2,705,199	\$ 2,526,177	\$ 2,517,807	\$ 2,304,347
Contributions as a percentage of covered payroll	3.00%	2.74%	2.34%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%

The amounts presented for each fiscal year were determined as of June 30th.

Changes of assumptions: The discount rate used to determine the total pension liability increased from 3.95% to 5.20%

**Children's Board of Hillsborough County**  
**Schedules of Revenues, Expenditures, and Changes in Fund Balances -**  
**Budget to Actual - Government Fund**  
**Years ended September 30, 2025 and 2024**

	2025				2024			
	Original Budget	Final Budget	Actual	Variance Positive (Negative)	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>Revenues:</b>								
Ad Valorem Taxes	\$73,920,760	\$73,920,760	\$ 74,893,755	\$ 972,995	\$ 69,295,183	\$ 69,295,183	\$ 70,106,582	\$ 811,399
Investment Income	5,579,649	5,579,649	6,247,401	667,752	2,220,000	2,220,000	6,796,598	4,576,598
Administrative Services Organization	600,000	600,000	598,385	(1,615)	600,000	600,000	595,664	(4,336)
Other Community Partner Funding	410,000	410,000	234,483	(175,517)	410,000	410,000	220,427	(189,573)
Miscellaneous Income	11,000	11,000	50,428	39,428	11,000	11,000	22,815	11,815
<b>Total Revenues</b>	<b>80,521,409</b>	<b>80,521,409</b>	<b>82,024,452</b>	<b>1,503,043</b>	<b>72,536,183</b>	<b>72,536,183</b>	<b>77,742,086</b>	<b>5,205,903</b>
<b>Expenditures:</b>								
Program								
Continuation and New Funding	76,837,801	76,837,801	66,532,360	10,305,441	60,881,375	60,881,375	48,985,913	11,895,462
Operating								
Employee Salaries and Benefits	6,687,829	6,687,829	6,429,892	257,937	6,009,787	6,009,787	5,839,218	170,569
Contracted Professional Services	548,745	548,745	349,372	199,373	619,784	619,784	341,544	278,240
Facility Expenditures	437,069	437,069	313,551	123,518	348,431	348,431	273,925	74,506
CBHC FRC Occupancy Expenditures	534,486	534,486	237,273	297,213	501,949	501,949	222,327	279,622
Other Operating	687,663	687,663	668,294	19,369	581,704	581,704	590,624	(8,920)
Total Operating	8,895,792	8,895,792	7,998,382	897,410	8,061,655	8,061,655	7,267,638	794,017
Non-Operating								
Capital Expenditures	4,000,000	4,000,000	474,991	3,525,009	4,000,000	4,000,000	1,978,168	2,021,832
Local Government Fees	1,912,015	1,912,015	1,884,249	27,766	1,988,523	1,988,523	1,781,394	207,129
Total Non-Operating	5,912,015	5,912,015	2,359,240	3,552,775	5,988,523	5,988,523	3,759,562	2,228,961
Debt Service								
Principal	-	-	266,908	(266,908)	-	-	267,196	(267,196)
Interest	-	-	11,729	(11,729)	-	-	12,395	(12,395)
Total Debt Service	-	-	278,637	(278,637)	-	-	279,591	(279,591)
<b>Total Expenditures</b>	<b>91,645,608</b>	<b>91,645,608</b>	<b>77,168,619</b>	<b>14,476,989</b>	<b>74,931,553</b>	<b>74,931,553</b>	<b>60,292,704</b>	<b>14,638,849</b>
<b>Excess (Expenditures) over Revenues</b>	<b>(11,124,199)</b>	<b>(11,124,199)</b>	<b>4,855,833</b>	<b>(12,973,946)</b>	<b>(2,395,370)</b>	<b>(2,395,370)</b>	<b>17,449,382</b>	<b>(9,432,946)</b>
<b>Fund Balance, Beginning of Year</b>	<b>105,178,016</b>	<b>105,178,016</b>	<b>105,178,016</b>	<b>-</b>	<b>87,728,634</b>	<b>87,728,634</b>	<b>87,728,634</b>	<b>-</b>
<b>Fund Balance, End of Year</b>	<b>\$ 94,053,817</b>	<b>\$ 94,053,817</b>	<b>\$ 110,033,849</b>	<b>\$ (12,973,946)</b>	<b>\$ 85,333,264</b>	<b>\$ 85,333,264</b>	<b>\$ 105,178,016</b>	<b>\$ (9,432,946)</b>



# COMPLIANCE INFORMATION





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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board Members  
Children's Board of Hillsborough County  
Tampa, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of the Children's Board of Hillsborough County (the Children's Board), as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the Children's Board basic financial statements, and have issued our report thereon dated March 26, 2026.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Children's Board internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Children's Board internal control. Accordingly, we do not express an opinion on the effectiveness of the Children's Board internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Children’s Board financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Tampa, Florida  
March 26, 2026



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## MANAGEMENT LETTER

Board Members  
Children's Board of Hillsborough County  
Tampa, Florida

### Report on the Financial Statements

We have audited the financial statements of the Children's Board of Hillsborough County (the Children's Board), as of and for the year ended September 30, 2025, and have issued our report thereon dated March 26, 2026.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 26, 2026, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings and recommendations reported in the prior year.

## **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The Children's Board of Hillsborough County was established as described in Footnote One. The Children's Board included the following component units: the Children's Board Foundation, Inc. which is disclosed in footnote eight.

## **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Children's Board met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition met. In connection with our audit, we determined that the Children's Board did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Children's Board. It is management's responsibility to monitor the Children's Board financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Specific Information**

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Children's Board of Hillsborough County reported:

- a) The total number of district employees compensated in the last pay period of the district's fiscal year as 53.
- b) The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 35.
- c) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency as \$4,538,002.
- d) All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$670,900.
- e) Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures. The Brandon Family Resource Center is under construction with total expenditures of \$320,111 during the fiscal year.

- f) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), Florida Statutes. Not applicable.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)7, Rules of the Auditor General, the Children’s Board of Hillsborough County reported:

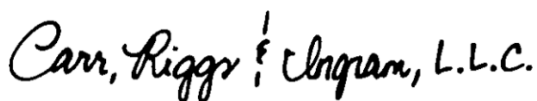
- a) The millage rate or rates imposed by the district as .4589.
- b) The total amount of ad valorem taxes collected by or on behalf of the district as \$74,893,755.
- c) The total amount of outstanding bonds issued by the district and the terms of such bonds as \$-0-.

**Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Directors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.



CARR, RIGGS & INGRAM, LLC

Tampa, Florida  
March 26, 2026



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## INDEPENDENT ACCOUNTANT'S REPORT

Board Members  
Children's Board of Hillsborough County  
Tampa, Florida

We have examined the Children's Board of Hillsborough County (the Children's Board) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025. Management is responsible for the Children's Board compliance with those requirements. Our responsibility is to express an opinion on the Children's Board compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Children's Board complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Children's Board complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Children's Board compliance with specified requirements.

In our opinion, the Children's Board complied, in all material respects, with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2025.

This report is intended solely for the information and use of the Children's Board, and the Auditor General, of the State of Florida and is not intended to be, and should not be, used by anyone other than these specified parties.

*Carr, Riggs & Ingram, L.L.C.*

CARR, RIGGS & INGRAM, LLC

Tampa, Florida  
March 26, 2026